

State & District Budget Special Study Session

April 9, 2009

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- State & District budget update "Setting the stage"
- Define budget & expenditure priorities for 2009-10
- Reach agreement on site standardized staffing model & priorities
- Outline options for CSR funding
- Contact the Governor and our Legislators to promote appropriate education funding and mitigate possibility of additional cuts.



- Legislative Analyst's Office (LAO) reports that State revenues are \$8 billion less than originally projected
- Lack of public support for May 19th special election propositions
- California's unemployment rate increases to 10.5%
 Up from 10.1% in January & 6.2% from February 2008
- Local legislators continue to warn about significant, additional cuts to education
- Good news: The State was able to sell its general obligation bonds offerings.





 Orange County Department of Education did <u>not</u> allow districts to include these funds in the 2nd Interim Report

Conflicting information about the Federal Stimulus Package

- Any funds provided may be offset by State funding reductions
 - "It will help support cash flow at the state level rather than coming to the school districts. If you were expecting the federal stimulus money would come down to all the school districts, that's not likely the case."
 Joel Montero, CEO of Fiscal Crisis & Management Assistance Team (FCMAT) (February 2009)
 - The Legislative Analyst's Office (LAO) recommends that the Legislature "hold back" Federal Stimulus funds for State Budget needs (March 13, 2009)



Federal Stimulus Package (cont'd)



- "In our opinion, it is still too early to incorporate any of the above federal funding into a LEA's (i.e. district's) budget." (School Services of California; March 31, 2009)
- *"We have begun to scope out potential options for different solutions (utilizing Federal Stimulus dollars) if we need them."* (H.D. Palmer, spokesman for Gov. Arnold Schwarzenegger's finance department.)
- "The Governor has some flexibility in the timing of the release of funds. Funds must be 'obligated' by Sept. 30, 2011."

(U.S. Department of Education Guidance; April 2009)



Federal Stimulus Package (cont'd)



- Over the past few weeks, State Superintendent Jack O'Connell has held a series of phone conferences (with school districts) regarding Federal guidelines / requirements related to the disbursement and use of these funds.
- While the Department of Education wants the funds to be provided to schools as soon as possible and Mr. O'Connell has stated that the Governor shares this desire, no specific timetable has yet to be set.
- The Governor has stated that legislative action is needed to release these funds.



Scenarios

- Scenario "A" Current 2nd Interim Budget
 - State revenue projections (from 17 month budget) are on target
 - All Propositions pass
 - No Federal Stimulus Package relief for Education.
- Scenario "B"
 - State revenue projections are \$8 billion short of projections
 - All Propositions pass
 - No Federal Stimulus Package relief for Education.

Scenario "C"

- Same as Scenario "B" except assumes that all Propositions fail (with the exception of Proposition 1F related to Legislative pay)
- Scenario "D" Worse Case Scenario (?)
 - Revenue projections worsen to \$15 billion (?)
 - All Propositions fail (with the exception of Proposition 1F related to Legislative pay)
 - No Federal Stimulus Package relief for Education.



Budget reductions for SAUSD ranges from <u>\$36 million to \$94.5 million</u> depending on the scenario selected.



Democratic state Senate Leader Darrell Steinberg, April 2, 2009:

Doesn't intend to scare people into voting for more taxes on May 19 but he doesn't mind raising the specter of "<u>doomsday scenarios</u>" that could result if voters reject tax increases.



	March 10, 2009	April 9, 2009	May 19, 2009	June 10, 2009
Risks	Scenario "A"	Scenario "B"	Scenario "C"	Scenario "D"
	2 nd Interim	Current Estimate	Special Election	June Revise
Further decline in State revenues	n/a	\$8 billion	\$8 billion	\$15 billion (?)
Propositions fail	n/a	n/a	\$6 billion	\$6 billion
Federal Stimulus Relief	n/a	n/a	n/a	n/a
Total additional State deficit	n/a	\$8 billion	\$14 billion	\$21 billion
Assume 50% of deficit funded through addt'l cuts to Education	n/a	\$4 billion	\$7 billion	\$10.5 billion
\$1 Billion in State K-12 Education cuts = \$9 million in SAUSD cuts Cuts Board approved (3/10/09): 2008–09: \$20.5 Million 2009–10: \$35.0 Million	Uses previously approved cuts	\$36 million in addt'l on-going 2008-09 cuts	\$63 million in addt'l on-going 2008-09 cuts	\$94.5million in addt'l on-going 2008-09 cuts



(without any corrective action)

The "doomsday scenario" as it relates to SAUSD....

	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>
Scenario "A"	6.4%	5.4%	5.9%
Scenario "B"	-0.7%	-9.4%	-16.5%
Scenario "C"	-6.0%	-20.5%	-33.3%
Scenario "D"	?	?	?





(with corrective action)

Recommended Corrective Action:

- (1) Standardized site staffing
- (2) Utilize reserves (including Unrestricted, Fund 17, & Fund 40 expenditure adj.)
- (3) Utilize remaining Tier III categorical flexibility transfer provisions
- (4) Utilize anticipated negotiation savings
- (5) Maximize use of Federal on-going categorical funds.

	2008-09	2009-10	<u>2010-11</u>
Scenario "A"	6.4%	5.4%	5.9%
Scenario "B"	2.7%	-2.3%	-5.8%
Scenario "C"	-2.8%	-13.8%	-23.3%
Scenario "D"	?	1	?



- Continue to offer K-3 Class Size Reduction (CSR)
- Preserve Counselor & Library Services
- Maintain Athletics & Music Programs (Urban Impact)
- Safety (Urban Impact)
- Minimize the Impact of Cuts to Our Students & Employees
- Provide Elementary Sites with Support Staff to Ensure Academic Achievement
- Ensure Fiscal Solvency



Santa Ana Budget Development Unified School District Assumptions – Board Priorities

How do we get there?

• Critical actions needed:

- * Represents minimum level of site support staffing needed for a site to operate and/or to meet board priorities.
- Standardized Site Classified support positions *
- Standardized Site Certificated classroom and support positions *
- Restore supplemental Counseling Services
- Restore extra curricular Elementary music support positions
- Reserve funds for CSR positions based on State May/June revisions
 - State EIA funds (Currently reserved for CSR) needs to be a Tier III Program



Santa Ana Unified School District Site Standardized Staffing

• Prior to 2008-09

- Unrestricted site staffing: Based on standardized allocation model
- Categorical site staffing: Based on site discretion & funds availability.

• 2008–2009

- Unrestricted site staffing
 - Revised staffing allocations to allow "Flex" units to increase flexibility & to better meet site priorities
- Categorical site staffing: Based in part by site discretion/funds availability and by District priorities (i.e. Funding of CSR positions)

• 2009-10

- Unrestricted site staffing
 - Elimination of "Flex" units; to better meet educational needs
- Categorical site staffing
 - School sites can no longer rely on "Categorical" funding for staffing as:
 - Categorical funds have been cut by the State
 - Tier III funds are needed to meet other educational priorities
 - Staffing set using District standards.



- Tier III type program allocations were reduced by the State almost **20%**
 - **15.4%** in 2008–09
 - An additional **4.5%** in 2009–10
- The mandates are <u>not</u> removed from Tier III Categorical Programs
- SAUSD will receive \$24.49 million in Tier III funding in 2009-10



Current State Categorical Program Flexibility

Tier III Categorical Programs		
(Funding can be utilized for any educational purposes)		
Administrator Training Program (AB 430	Math & Reading Training (SB 472)	
Adult Education	Morgan-Hart Class Size Reduction	
Advanced Placement Grant	National Board Certification Incentive	
Arts and Music Block Grant	Peer Assistance and Review (PAR)	
CAHSEE Intervention Grants	Physical Education Teacher Recruitment Grants	
CalSAFE	Professional Development Block Grant (Buyback)	
Certificated Staff Mentoring Program	Pupil Retention Block Grant	
Community Based English Tutoring (CBET)	Regional Occupational Centers / Programs	
Community Day Schools	SAIT and Corrective Actions	
Counselors, Grades 7-12 (AB 1802)	School and Library Improvement Block Grant (SI)	
Deferred Maintenance	State Assessments (STAR, CAHSEE, CELDT, etc.)	
Education Technology	Supplemental Hourly Programs (Summer School)	
Gifted and Talented Education (GATE)	Targeted Instructional Improvement Block Grant	
High Priority Schools (HP)	Teacher Credentialing Block Grant (BTSA)	
Instructional Materials Fund		





Tier III Categorical Funds

Tier III Funding Available 2009 – 10	\$24.49 million
Mandated Tier III Categorical Programs	Funding Allocation
CAHSEE Intensive Intervention	\$0.32 million
Community Day Schools	\$0.72 million
Cal Safe Pre School	\$0.48 million
Instructional Materials	\$3.04 million
Targeted Instruction (net to H-S Transportation)	\$0.48 million
BTSA**	\$0.48 million
ROP (Funded through JPA)	\$2.96 million
Total Budgeted Mandated Tier III to be Expended	\$8.48 million
Tier III Balance for 2009 – 10	\$16.01 million

** Can Be Funded with ongoing Federal Categorical Funds



Tier III Funding Remaining	ng Available 2009 – 10	\$ 16.01 million
Tier III Items Subject to Nego	otiations	Funding Allocation
GATE / PAR / Stipends		\$0.25 million
Professional Development Blo	ck Grant (Buy Back Days)	<u>\$2.64 million</u>
Total for Items Subject to Nego	otiation	\$2.89 million
Tier III Board Approved Tran	sfers	Funding Allocation
2 nd Interim Adopted Transfers		\$1.30 million
Tier III Supplemental Hours I	Program	Funding Allocation
2009 Summer School		\$1.50 million
	Tier III Balance 2009 – 10	\$10.32 million



Santa Ana Unified School District Federal Ongoing Categorical Funding Guidelines For Staffing

TITLE I

- Supplemental out of classroom teachers
 - Positions such as Bilingual Resource Teacher, Literacy Coach, ATM Specialist, Outreach Consultant
- Supplemental Counseling Intermediate and High School
- Instructional Assistant Support (Mind Institute Research Math Program)
- Required set aside for indirect, support positions (Provides auditing, monitoring and reporting functions.)

TITLE II

- Curriculum Specialist Support
- BTSA / PAR / Induction Support

TITLE III

• Registration and Testing Center (RTC) Activities



Supplemental Standardized Staffing Funding additions - Based Upon Board Educational Priorities	Fund Transfer Savings
Utilize Ongoing Title I for Counseling	\$3.96 million
Utilize <u>Ongoing</u> Title II for BTSA	\$0.48 million
Utilize Ongoing Title I for supplemental teaching positions	\$1.32 million
Utilize Ongoing Title I required set-aside for indirect, support positions	\$2.10 million
Utilize Ongoing Title I for IA Computer positions (Mind Research Math Program)	<u>\$1.20 million</u>
Total <u>ongoing</u> Federal Funds that can be utilized to backfill costs for Standardized Staffing	<u>\$9.06 million</u>



Standardization of Elementary Staffing

- Principal
- Assistant Principal &/or supplemental teacher (based on enrollment)**
- Office Manager
- Plant Custodian
- Team Cleaning
- Part-time Library Media Tech**
- Part-time Office Assistant / Site Clerk**
- Part-time Instructional Assistant Computer (Mind Research Math Program)**
- Elementary Music Program maintained**



Standardization of Intermediate Staffing

- Principal
- Assistant Principals
- Office Manager
- Plant Custodian
- Night Custodial
- Counseling**
- Library Media Tech 6 hours**
- Registrar**
- Attendance Technician
- Office Assistant
- Computer Tech 6 hours**
- Additional Part-time Office Assistant / Site Clerk**
- District Safety Officer

**Positions supported by Categorical Funding or flex allocation in 2008-09



Standardization of High School Staffing

- Principal
- Assistant Principals**
- Office Manager
- Plant Custodian
- Night Custodial
- Counseling**
- Higher Education Coordinator**
- Certificated Librarian
- Library Media Technician – 6 hours**
- Accompanist support**

**Positions supported by Categorical Funding or flex allocation in 2008-09

- Registrar
- 2 Office Assistants**
- Attendance Technician
- Athletic Trainer
- Athletic Fields Groundskeeper
- Athletic Equipment Attendant II**
- Computer Technician**
- School Account Clerk**
- Stage Manager**
- District Safety Officers
- Part-time Site Clerks (2)**





Costs to Standardized Staffing

Standardized Staffing	Staffing Cost	Positions
Library Media Tech K - 12	\$1.75 million	51
Supplemental Office Staffing K - 12	\$3.38 million	86
Additional Secondary Support Positions (Athletic Equipment Attendant, Stage Manager, Computer Tech)	\$1.59 million	27
Supplemental Counseling / Higher Education Coordinator**	\$3.96 million	33
Supplemental Support Staff / AP / Supplemental Teacher**	\$3.99 million	35
Mind Math Support Staff (Inst Asst. Computer)**	\$1.20 million	36
Elementary Music	\$1.60 million	15
Support Positions from Federal Set-aside**	\$2.10 million	15
Accompanists	<u>\$0.32 million</u>	<u>7</u>
Total Cost for Standardized Staffing	<u>\$19.89 million</u>	217 Classified 78
** Can Be Funded with <u>ongoing</u> Federal Categorical Funds		Certificated



Funding for Standardized Staffing

Tier III & Federal Funding for Standardized Staffing	Funding Allocation
Tier III Funding Remaining Available 2009 - 10	\$10.32 million
Federal Ongoing Program Funds for Supplemental Staffing	\$ 9.06 million
Budgeted General Fund Flex Allocation For Standardized Staffing	<u>\$ 8.59 million</u>
Total Available For Standardized Supplemental Staffing	\$27.97 million



Funding for Standardized Staffing

Total Available For Standardized Supplemental Staffing (or other purposes as specified by the Board)	\$27.97 million
Total Cost for Standardized Supplemental Staffing	<u>\$19.89 million</u>
Balance available for other uses	\$8.08 million



- Out of Classroom Support Staff
 - Over 100 positions reduced
- Additional Interventions and Tutorials
- Staff Development
 - Substitutes
 - Training Costs
- Additional supplemental materials
- Conferences / Consultants
- 9th Grade Morgan Hart CSR
- Grades 1-3 CSR Class size maximum of 20:1



What's Missing / Changed in Tier III for 2009-10

Programs not supported for 2009-10 Programs modified for 2009-10 Programs required to continue in 2009-10

Tier III – Reduction and Flexibility		
Administrator Training Program (AB 430)	Education Technology	
Adult Education	Gifted and Talented Education (GATE)	
Advanced Placement Grant	Peer Assistance and Review (PAR)	
Certificated Staff Mentoring Program	Supplemental Hourly Programs	
Community Based English Tutoring (CBET)	Teacher Credentialing Block Grant (BTSA)	
High Priority Schools (HP)	CAHSEE Intervention Grants	
Math & Reading Training (SB 472)	CalSAFE	
Morgan-Hart Class Size Reduction	Community Day Schools	
National Board Certification Incentive	Instructional Materials Fund	
Physical Education Teacher Recruitment Grant	Professional Development Block Grant (Buyback)	
Pupil Retention Block Grant	Regional Occupational Centers / Programs	
School and Library Improvement Block Grant	SAIT and Corrective Actions	
(SI)	State Assessments (STAR, CAHSEE, CELDT etc.)	
Arts and Music Block Grant	Targeted Instructional Improvement Block Grant	
Counselors, Grades 7-12 (AB 1802)		
Deferred Maintenance		



Santa Ana Unified School District

Potential Certificated Staffing Reductions

	Scenario A March 10, 2009	Scenario B April 9, 2009
Eliminated Program	# Affected Employees (max estimate)	Revised Affected Employees
Out of Classroom Certificated	192	183
QEIA Teachers	75	75
Nurses	2	0
Eliminated Programs (9 th Grade CSR)	36	36
Counselors	30	0
Elementary Music	14	0
Class Size Reduction Teachers	232	232
<retirements></retirements>	<51>	<76>
Total Certificated Teacher notices	530	450

BOLD positions part of Board of Education Priorities



Potential Classified Staffing Reductions

	Scenario A March 10, 2009	Scenario B April 9, 2009
Classification / Eliminated Program	# Affected Employees (max estimate)	Revised # of Affected Employees (max estimate)
Instructional Assistants / SSP (Not Special Ed)** (IA Bilit, IA Computer, IA Reading, Science Lab, SSP Bilit)	91	72
Library Media Techs	40	0
Supplementary Office Staff / Computer Techs	55	0
Accompanists	7	0
Community Workers	8	7
Other Classified positions (Max Estimate - TBD)	58	46
Total	259	125

**Vacancies currently exist for Instructional Assistants within Special Education

Standardized staffing will create vacancies in several classifications reflected above

BOLD positions part of Board of Education Priorities



K-3 Class Size Reduction (CSR) Program Status



CSR Funding

- In the recently adopted State Budget, penalty provisions for K- 3 CSR classes that exceed the 20:1 ratio were relaxed
- Previously any class in excess of 22 did <u>not</u> receive any funding
- Now, classes in excess of 22, and even those with 30:1 (SAUSD's 1st – 3rd Grade base staffing ratio without CSR), will still receive funding
 - 70% of the allocation for the first 20 students in that section



CSR Funding

 The 2nd Interim report included Revenue from K-3 CSR based on the 20:1 ratio

SCENARIO B for 2009-10

- 30:1 is the base budget staffing allocation for Elementary Grade 1-3
- Approximately 448 Grade 1 3 teachers will be needed in 2009 10
- For the next two budget years the State will provide \$6.7 million at a class size of 30:1



CSR Categorical Expense

	1 – 3 Enrollment	FTE	Addt'l FTE	Fed &/or State Funds used for Encroachment
30:1 Base	13,439	448		\$0
29:1		463	15	\$1.38 million
27:1		498	50	\$4.29 million
25:1		538	90	\$7.76 million
24:1		560	112	\$9.63 million
23:1		584	136	\$11.73 million
22:1		611	163	\$14.01 million
21:1		640	192	\$16.51 million
20:1		672	224	\$19.26 million

Note: All calculations are estimates. Total Average Cost per teacher may be higher due to seniority of staff at each staffing level.



Cost to Reconfigure CSR Facilities for 30:1

	School	Classrooms Effected by CSR	Classroom Reconfiguration Estimate (General Fund)
Possible	Fremont*	5	\$154,690
with Existing Facilities	Wilson*	6	\$97,400
	Lowell	2	\$137,500
	Roosevelt*	4	\$120,310
	Monroe*	0	\$143,230
Requires	Hoover	6	\$120,310
the Use of Portables [†]	Taft	8	\$200,520
	TOTAL	-	\$973,960

 \dagger Portables Required: Hoover – 1; Taft – 3

*Cap Existing Enrollment



Scenario "B" & Corrective Action Impact





- Plan "B" Corrective Action Plan Agreement:
 - Agreement on site standardized support:
 - Adopt Site Classified support positions
 - Adopt Site Certificated classroom and support positions
 - Restore supplemental Counseling Services
 - Restore extra curricular Elementary music support positions
 - Use all "Other Funds and GF reserves to balance 2008-09 cuts
 - Use remaining Tier III categorical funds
 - Maximize use of Federal on-going categorical funds
 - Continue to work with associations to achieve negotiation savings
 - Reserve funds (EIA) for CSR positions based on State May/June revision



(with corrective action)

Recommended Corrective Action:

- (1) Standardized site staffing
- (2) Utilize reserves (including Unrestricted, Fund 17, & Fund 40 expenditure adj.)
- (3) Utilize remaining Tier III categorical flexibility transfer provisions
- (4) Utilize anticipated negotiation savings
- (5) Maximize use of Federal on-going categorical funds.

	<u>2008-09</u>	<u>2009-10</u>	<u>2010-11</u>	
Scenario "A"	6.4%	5.4%	5.9%	
Scenario "B"	2.7%	-2.3%	-5.8%	
Scenario "C"	-2.8%	-13.8%	-23.3%	
Scenario "D"	?	?	?	





Scenario "B" & Corrective Action Impact

(all \$s in millions)	2008-09	2009-10	2010-11
Projected Addt'l Cuts (Scenario B)	<\$36.0>	<\$36.0>	<\$36.0>
Recommended Corrective Actions:			
Site Standardized Staffing			
Utilize Reserves (Unrestricted, Fund 17 & Fund 40 Exp. Adj.)	\$36.0		
Utilize Remaining Tier III Funds		\$8.08	\$8.08
Anticipated Negotiation Savings		\$5.92	\$5.92
Maximize use of Federal on-going Categorical Funds		\$3.80	\$3.80
Total Corrective Actions	<u>\$36.0</u>	<u>\$17.80</u>	<u>\$17.80</u>
Excess / (Shortfall)	\$0.00	<\$18.20>	<\$18.20>
Unrestricted Reserves	2.7%	-2.3%	-5.8%



New Scenario "B-1"

(Scenario "B" + Inclusion of Corrective Actions + Federal Stimulus Dollars)



- Scenario "B-1" Assumes:
 - Scenario "B"
 - Agreement & inclusion of corrective actions
 - SAUSD's estimated share of Stimulus Dollars
 - \$22 million in 2008-09 & another \$22 million in 2009-10
 - Dollars to be spent in 2009-10 & 2010-11 respectively
 - 50% of dollars expended on new programs and activities.



Scenario "B-1

(all \$s in millions)	2008-09
Projected Addt'l Cuts (Scenario B)	<\$36.0>
Recommended Corrective Actions:	
Site Standardized Staffing	
Utilize Reserves (Unrestricted, Fund 17 & Fund 40 Exp. Adj.)	\$36.0
Utilize Remaining Tier III Funds	
Anticipated Negotiation Savings	
Maximize use of Federal on-going Categorical Funds	
Federal Stimulus Dollars	
Total Corrective Actions	<u>\$36.0</u>
On-Going Excess / (Shortfall)	\$0.0
Unrestricted Reserves	2.7%



Scenario "B-1

(all \$s in millions)	2008-09	2009-10
Projected Addt'l Cuts (Scenario B)	<\$36.0>	<\$36.0>
Recommended Corrective Actions:		
Site Standardized Staffing		
Utilize Reserves (Unrestricted, Fund 17 & Fund 40 Exp. Adj.)	\$36.0	
Utilize Remaining Tier III Funds		\$8.08
Anticipated Negotiation Savings		\$5.92
Maximize use of Federal on-going Categorical Funds		\$3.80
Federal Stimulus Dollars		\$11.0
Total Corrective Actions	<u>\$36.0</u>	<u>\$28.80</u>
On-Going Excess / (Shortfall)	\$0.0	<\$7.20>
Unrestricted Reserves	2.7%	0.0%



Scenario "B-1

(all \$s in millions)	2008-09	2009-10	2010-11
Projected Addt'l Cuts (Scenario B)	<\$36.0>	<\$36.0>	<\$36.0>
Recommended Corrective Actions:			
Site Standardized Staffing			
Utilize Reserves (Unrestricted, Fund 17 & Fund 40 Exp. Adj.)	\$36.0		
Utilize Remaining Tier III Funds		\$8.08	\$8.08
Anticipated Negotiation Savings		\$5.92	\$5.92
Maximize use of Federal on-going Categorical Funds		\$3.80	\$3.80
Federal Stimulus Dollars		\$11.0	\$11.0
Total Corrective Actions	<u>\$36.0</u>	<u>\$28.80</u>	<u>\$28.80</u>
On-Going Excess / (Shortfall)	\$0.0	<\$7.20>	<\$7.20>
Unrestricted Reserves	2.7%	0.0%	-1.1%



Other Actions Required

- Issue a letter to our Governor & Legislators
- Talking points:
 - Provide facts that demonstrates SAUSD's inability to absorb additional reductions in revenue and still meet State educational goals.
 - <u>Urge immediate release of Federal Stimulus funds slated for school</u> <u>districts</u>
 - Request additional categorical flexibility that moves all State categorical programs (including EIA) from Tier I to Tier III
 - Ask for support for similar flexibility for federal categorical programs
 - The district's projected finances without State relief will not be adequate to provide appropriate education to our students.



Certificated Support Staffing for 2009-10

2008–2009 Staffing Allocation		2009–10 Initial Staffing Allocation					
	AP	TOSA*	Counselor / HEC	AP	TOSA*	Counselor / HEC	% Change
Elementary	9.0	77.1	0	16.5	10.5	0	(68.6%)
Intermediate	17.5	15.6	24.0	17.0	0.5	22.0	(30.8%)
High School	24.5	15.0	42.0	25.0	0	42.0	(17.8%)
District	51.0	107.7	66.0	58.5	11.0	64.0	(40.6%)
			% Change	14.7%	(89.6%)	(3.0%)	

* TOSA = Teachers on Special Assignment