

## 2010-11 Third Interim Report

May 24, 2011

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### Tonight's Agenda

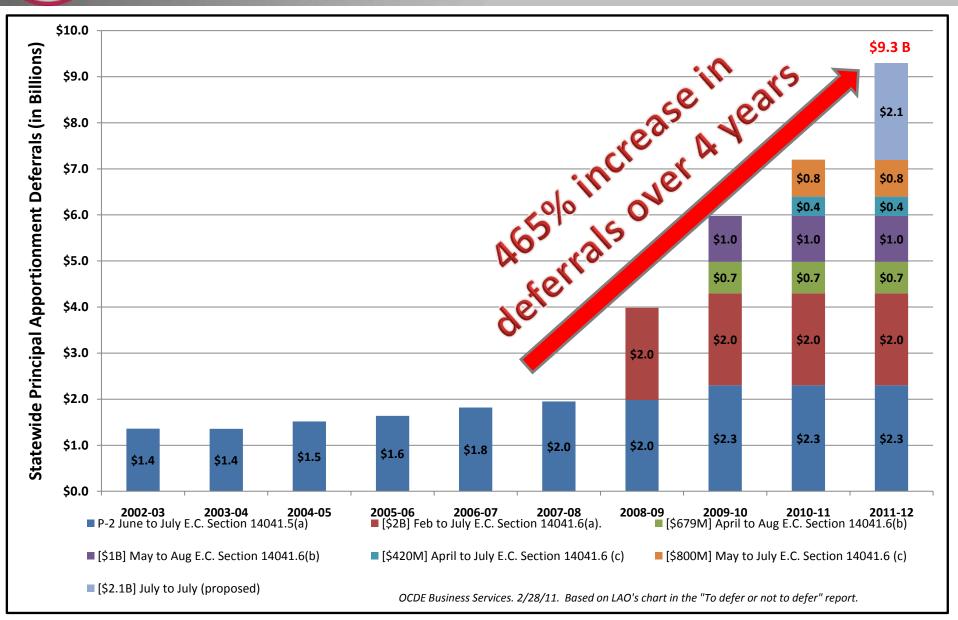
- 1. Governor's May Revision
- 2. Third Interim Certification & Budget Report
- 3. Budget Reductions for 2011-12 and 2012-13
- 4. 2011 2012 Preliminary Budget
- 5. Next Steps



## Governor's May Revision

- The Governor's May Revision provides "flat funding" for education in spite of almost \$3 billion in increased funding under Proposition 98. The new funding
  - Reverses \$2.5 billion in K-12 apportionment deferrals,
  - Reverses \$350 million in community college apportionment deferrals,
  - Provide \$222 million to fund mental health and out-of-home care for special education students, an expense that was previously borne by counties.
- The revise is based upon an extension of taxes, which if not approved could require up to \$5 billion in reductions to K-12
- The proposed budget includes the additional Base Revenue Limit funding that was received in 2010-11 and is being used one-time against 2011-12 cuts
  - Due to the uncertainty of the State budget this revenue will be recorded and designated in reserve against potential additional cuts to education

# Santa Ana State Increasingly Relying on K-12 Payment Deferrals to Balance Budget





# 2010 – 11 Third Interim Certification

- Staff recommends a Qualified Certification
- The Governor's May Revise is again built upon an extension of taxes which may not occur resulting in additional cuts to education after our budget adoption on June 14, 2011
- Remaining budget reduction target for 2011-12 of \$1.8 million to be identified for Budget adoption on June 14, 2011
- Remaining budget reduction target for 2012-13 is approximately \$32.0 million
- Additional ongoing operations savings from 3<sup>rd</sup> Interim; additional savings from negotiated health and welfare agreements; expenditure increases from negotiated agreements and base staffing; and the summer school Tier III sweep will be included at budget adoption
- Available one-time resources are approximately \$37 million
- Other forms of reductions will have to be identified, including negotiated reductions to meet the 2012-13 budget reduction target

# Santa Ana OCDE's Second Interim Unified School DistriSummary / Recommendations

### "Fiscal/Budget crisis was not created by the District"

- It is due to several external factors:
  - Worldwide Recession
  - California Budget situation
  - Declining enrollment
- Establish reserves levels higher than State recommended minimums
- Conservative cash management monitor cash flows
- Budget and plan for the most flexibility (this is the best case scenario)
- Use OCDE's 2nd Interim Common Message and guidance
  - Have a plan should the tax extensions not pass





### Enrollment Loss Less Than Projected

 Less than projected enrollment decline with higher than projected attendance rate contribute to a \$3.1 million positive adjustment

### ARRA Funding (Stabilization & Title I)

Stabilization: All funds spent out by end of 2010-11

Title I
 All funds spent out by end of 2010-11; minimal funds will

remain at Elementary sites due to costs of CSR

#### ARRA-IDEA

All funds spent out by end of 2010-11.

#### Jobs Bill

- \$2 million utilized for retirement incentive in 2010-11
- \$8.3 million to be utilized one-time in 2011-12

### 2010-11 Ending Balances

- District Reserves
  - The projected reserves are +\$80.9 million
    - The designation for economic uncertainties is \$51.4 million which is 10.4%
- Budget Reductions are assumed to occur
  - \$31.5 million for 2011-12 and \$30.5 for 2012-13
  - AFTER making cuts unrestricted reserve for economic uncertainties will drop approximately \$18 million (to \$33.3 million) in 2011-12 and another \$8 million (to \$24.8 million) in 2012-13 reflecting a continuing structural imbalance within the budget (assuming State budget conditions do not worsen)
- One-time reserves are the District's only security against further loss of State revenue
  - The best case scenarios for 2011-12 and 2012-13 require the district to identify ongoing expenditure reductions and significantly diminish reserves

To maintain fiscal solvency the District must approach the budget through a <u>multi-year approach</u> and <u>cannot</u> look at only one year in isolation

## Santa Ana 2010–11 Third Interim MY Unified School District (including unspecified cuts) 2010–11 Third Interim MYP

(\$s in millions)	2009-10	<u>2010-11</u>	2011-12	<u>2012-13</u>
Beginning Fund Balance	\$93.2	\$95.3	\$80.9	\$65.1
Adjustment to Beginning Fund Balance	(\$11.4)			
Revenues	\$475.0	\$479.1	\$447.5	\$433.0
Expenditures (including budget reductions)	\$461.5	\$493.5	\$463.3	\$436.8
Net Increase / (Decrease)	\$13.5	(\$14.4)	(\$15.8)	(\$3.8)
Projected Ending Fund Balance	\$95.3	\$80.9	\$65.1	\$61.3
LESS				
Other Designations (incl. Rev. Cash, etc.)	(\$3.1)	(\$3.0)	(\$3.0)	(\$3.0)
Unrestricted Reserves: Future State Cuts		(\$13.8)	(\$17.1)	(\$16.9)
Tier III (Instr Mat'I, etc.)	(\$9.9)	(\$5.1)	(\$6.1)	(\$7.1)
One-time cuts / budget shifts & TRANs	(\$32.0)	(\$5.5)		
Restricted reserves	(\$15.0)	(\$2.1)	(\$5.6)	(\$9.5)
Designation for Economic Uncertainties	\$35.3	\$51.4	\$33.3	\$24.8
Designation for Economic Uncertainties %	7.7%	10.4%	7.2%	5.7%
Additional Budget Reductions Needed				(\$30.5)



### General Fund Combined Ending Fund Balance at 3<sup>rd</sup> Interim

 The ending fund balance for General Fund combined is projected to increase by approximately \$5.1 million from second interim:

In million dollars	2010-11 2 <sup>nd</sup> Interim	2010-11 3rd Interim	Variance
Beginning Fund Balance	\$ 95.3	\$95.3	\$0.0
Add: Revenues	\$497.4	\$479.1	<\$18.3>
Less: Expenditures	\$516.9	\$493.5	<\$23.4>
Ending Fund Balance	\$ 75.8	\$ 80.9	\$ 5.1*

\* Ending fund balance increase is primarily due to less than anticipated extra duty (\$4.3 million) and miscellaneous adjustments (\$0.8 million)



# Projected Ending Balances (All Other Funds)

Fund (all \$s in 000's)	2010-11 Second Interim	2010-11 Third Interim	Difference
Fund 11 - Adult Education	\$0	\$0	\$0
Fund 12 – Child Development	\$90	\$90	\$0
Fund 13 – Cafeteria	\$13,258	\$15,795	\$2,537
Fund 14 – Deferred Maintenance	\$88	\$86	<\$2>
Fund 17 – Special Reserve	\$9,577	\$13,177	\$3,600
Fund 21 – Building	\$0	\$0	\$0
Fund 25 – Capital Facilities	\$342	\$342	\$0
Fund 35 – School Facilities	\$0	\$0	\$0
Fund 40 – Special Reserve/Capital Outlay	\$1,248	\$1,248	\$0
Fund 49 – Capital Projects (COP)	\$0	\$0	\$0
Fund 51 – Bond Interest & Redemption	\$16,587	\$16,587	\$0
Fund 56 – Debt Service	\$6,527	\$6,527	\$0
Fund 67 – Workers' Comp/Self-Ins.	\$4,163	\$563	<\$3,600>
Health & Welfare Benefits (Fund 69)	\$1,081	\$917	<b>&lt;\$164&gt;</b>
Fund 71 – Retiree Benefits	\$0	\$164	\$164



# Previous Budget Reductions Targets

- Utilizing one-time solutions in both 2011-12
   (Jobs bill & unexpected base revenue limit increase from 10-11)
   and 2012-13 (Fund 17 reserve balances) SAUSD will
   still be required to make additional unidentified
   budget reductions of:
  - \$1.8 million for 2011-12 (projected)
  - \$32.0 million for 2012-13 (by December 13, 2011)
- Available one-time resources remaining would be approximately \$23.5 million (With Fund 17 utilized one-time for 2012-13)



# anta Ana 2011-12 Budget Reductions Unified School District Considerations For 3<sup>rd</sup> Interim

2011 -12 Budget Reduction Target \$1.8 million

\$ in millions

Activity / Program	Ongoing
Tier III Summer School	\$1.0
Increased expenditures and base program adjustments for staffing and adjustments from negotiated settlements	(\$2.5)
Additional Health & Welfare savings from negotiated settlements	\$3.0
Ongoing expenditure reductions identified at 3 <sup>rd</sup> Interim	\$0.3
TOTALS	\$1.8

**BALANCE OF 2011-12 CUTS REMAINING** 

**\$0** 



# Updated Budget Reductions Targets

- Utilizing one-time solutions in both 2011-12 (Jobs bill & unexpected base revenue limit increase from 10-11) and 2012-13 (Fund 17 reserve balances) SAUSD will still be required to make additional unidentified budget reductions of:
  - \$0 million remaining to be identified for 2011-12
    - \$16.5 million (estimated) in additional cuts may be required after adoption if May Revise proposal is not adopted by the Legislature
  - \$32.0 million for 2012-13 (by December 13, 2011)
- Available one-time resources remaining would be approximately \$23.5 million (With Fund 17 utilized one-time for 2012-13)



# 2011-12 **Preliminary Budget**

- The 2011-12 Budget will be presented for Budget Adoption to the Board on June 14, 2011.
- 2011-12 numbers shown as part of the Third Interim will undoubtedly change as:
  - Additional May Revise details are released
  - 2011-12 Budget development incorporates detailed review of positions, expenditures & programs while 2011-12 projections from the Third Interim are developed via a macro approach.
- Staff Recommendation:
  - Accept and approve Third Interim Report (Qualified).

Projection in million dollars	2011-12 Preliminary Budget	
Beginning Fund Balance	\$ 80.9	
Add: Revenues	\$447.5	
Less: Expenditures (including Budget Reductions)	\$463.3	
Deficit Spending	(\$15.8)	
Ending Fund Balance	\$ 65.1	
- Revolving Cash/ Stores / Prepaid Expenses.	\$3.0	
- Desig. For Restricted Fund Balance	\$5.6	
- Future State cuts (if tax extensions do not pass)	\$17.1	
- Desig. for Unrestricted Reserve	\$6.1	
- Desig. for Economic Uncertainties	\$33.3 7.2%	



#### 2011-12 (GASB 54) Preliminary Budget

 Same information as previous slide reformatted to the new GASB 54 regulations

Projection in million dollars	2011-12 Preliminary Budget	
Beginning Fund Balance	\$ 80.9	
Add: Revenues	\$447.5	
Less: Expenditures (including Budget Reductions)	\$463.3	
Deficit Spending	(\$15.8)	
Ending Fund Balance	\$ 65.1	
Non-spendable: Revolving Cash/ Stores / Prepaid Exp.	\$3.0	
Restricted:		
- Desig. For Restricted Fund Balance	\$5.6	
Assigned:		
<ul> <li>Future State cuts (if tax extensions do not pass)</li> </ul>	\$17.1	
- Desig. for Unrestricted Reserve	\$6.1	
<u>Unassigned:</u>		
- Desig. for Economic Uncertainties	\$33.3	
	7.2%	



### Next Steps - Budget



Date	Event or Activity
On-going until Settled	Negotiations with our certificated & classified associations (SAEA & CSEA respectively) for ongoing reductions and utilization of Jobs Bill funds
June 14, June 28 July 26 August 23	Board Meetings
May 24	Presentation of Third interim Report Identification of remaining 2011-12 Budget Reduction measures
June 14	Approval of 2011 – 12 Adopted Budget Approval of remaining 2011-12 Budget Reduction measures