

2008-09 Budget Update Third Interim

(Financial Information as of April 30, 2009)

May 26, 2009

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The State Budget Crisis







- The State Economy has deteriorated further:
 - Current year, April tax collection: -\$1.8 billion shortfall
 - State unemployment rate at 11.2% (March 2009)
 - California's 2009 personal income to fall by -1% (1st decline since 1938)
 - Negative growth in 2009; Weak growth in 2010 & in 2011
 - The Legislative Analyst's Office (LAO) projects State operating deficits over the next 5 years
 - Anticipated 2009-10 Revenue shortfall: -\$8 billion & growing
 - Failure of May 19th Special Election propositions: -\$6 billion
 - Governor declares total shortfall of -\$21.3 billion for 2009-10
 - LAO now projects shortfall in excess of -\$24 billion.



May Revision Proposal

- The Voters resoundingly rejected all propositions (except 1F)
- The "May Revision" is merely the Governor's Proposal
- Any cuts / changes aren't authorized without Legislative action
- Solutions proposed by the Governor:
 - \$5.4 Billion reduction in K-14 Education
 - \$1.2 Billion reduction to UC / CSU Education
 - \$2.6 Billion reduction in Health Services
 - \$6.0 Billion in Borrowing (Revenue Anticipation Warrants)
 - \$1.9 Billion in Borrowing for Local Government
 - \$4.2 Billion reductions in State Programs
 - Increased tax withholding
 - Sale of State owned property (e.g. LA Coliseum, Orange County Fairgrounds, etc.)
 - State workforce reduction of 5,000 employees



The State Budget's Impact to K-12 Education & SAUSD



Governor's Proposed State Education Cuts

• \$5.4 Billion cut to K-14 Education

- \$1.6 Billion in THIS school year 2008-09
- \$3.8 Billion more for next school year
- 3 main types of reductions:
 - Revenue Limit \$2.7 Billion
 - Additional Unspecified Deferrals \$2.3 Billion
 - Community College \$824 Million





Governor Arnold Schwarzenegger

"To solve our immediate cash crisis, we simply cannot avoid deep and painful cuts in spending. Some of these solutions are things I would never have considered in the past....."

Jack O'Connell State Superintendent of Public Instruction

"Cuts of this magnitude will have an immediate negative impact in every school in our state."





- Current available information:
 - 2008-09 Revenue Limits Cuts
 - Reductions made with only one and a half months left in the fiscal year
 - Approximate impact: -\$11.8 million for SAUSD or -\$225/ADA
 - 2009-10 Revenue Limits Cuts: -\$12.8 million for SAUSD or -\$244/ADA
 - Eliminate High Priority Grant Funding for 2008-09: -\$.6 million for SAUSD
 - To date, no other categorical program has been identified for elimination
 - Additional, unspecified deferrals of district apportionments
 - Above & beyond those already authorized
 - Proposes district flexibility to reduce the school year by 5-7 days
 - Proposed flexibility for up to 3 years
 - State would not unilaterally dictate day's reduction at the state level
 - Rather, each district would need to negotiate with their respective associations.



- At this point in time specifics and details are still vague and unclear.
- Per district conversation with School Services of California & Strategic Education Services, the State will release additional details on May 28th.



- The State previously initiated \$70 million in deferrals (for SAUSD)
 - Potential interest income lost (assuming a 2% rate): \$310K

Cash Deferral	From / To	SAUSD \$ Amount of Deferral
Revenue Limit Deferral	From June to July	\$20 million
Revenue Limit Deferral	From Feb to July 2009	\$16 million
K-3 CSR Apportionment Deferral	From Feb to July 2009	\$5 million
Revenue Limit Deferral	From July to Oct. 2009	\$3 million
Revenue Limit Deferral	From Aug. to Oct 2009	\$26 million
Total		\$70 million

- The additional unspecified deferrals (proposed as part of the May Revise) will only add to the district's cash flow issues
- State deferrals results in a **projected cash shortfall** and a possible need to borrow funds to meet payroll & other district obligations.



The Third Interim Report







Third Interim Certification

- 3 Possible Certifications:
 - Positive
 - LEA <u>will</u> be able to meet its financial obligations for the current and two subsequent fiscal years
 - Qualified District recommends a Third Interim Certification of Qualified LEA may not be able to meet its financial obligations for the current and/or two subsequent fiscal years

> Negative

 LEA <u>will not</u> be able to meet its financial obligations for the current or for the subsequent fiscal year



2008-09 District Budget at a Glance

- General Fund (Unrestricted & Restricted)
 - Total Revenue: \$483 million
 Unrestricted \$292 million / Restricted \$197 million



- Total Expenditures: <\$504 million>
- Excess/Shortfall: <\$21 million>*

<\$17 million> Expenditures over Revenue and <\$4 million> in Interfund Transfers

Ending Fund Balance: \$29 million / 5.7% Reserve

* **Deficit Spending after Interfund Transfers (Debt Service & Deferred Maint. Funds)**



CBEDS / Enrollment Change

Enrollment **CBEDS** Change (from Prior Year) **Fiscal Year** 2001-02 60,788 +95160,973 2002-03 +18559,895 (1,078)2003-04 (1,011)58,884 2004-05 (2,321) * 56,563 2005-06 (1,724)54,839 2006-07 2007-08 54,369 (470)2008-09 54,584 +2152009-10 Budgeted 54,824 +240

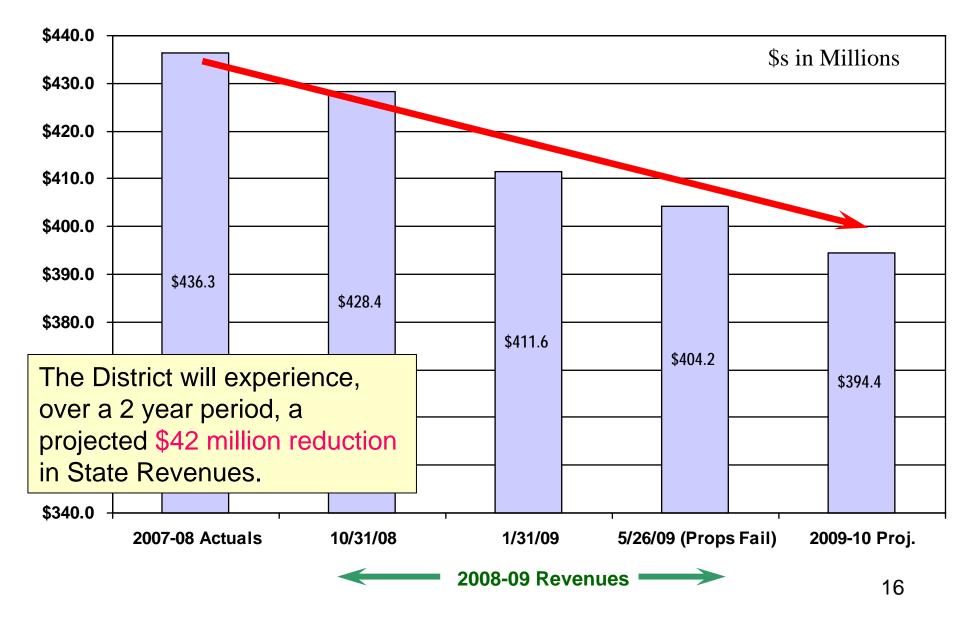
* Includes one-time loss of 343 SAUSD resident students to OCEEA Charter School



- Additional Revenue Limit reductions (per the May Revise):
 - 2008-09: -\$11.8 million
 - 2009-10: -\$12.8 million
- Enrollment/ADA loss has stopped
 - 240 enrollment growth in 2009-10 & assumed flat thereafter
- Grades 1-3 CSR no longer at 20:1 (effective 2009-10)
- 2009-10 EIA categorical funds set aside for (1) additional State Budget reductions and/or (2) supplemental positions
- Does <u>not</u> include Special Ed Behavioral Intervention Mandate revenues (originally anticipated starting 2009-10)



Change in State Revenues 2007-08 to 2009-10





General Fund Revenue Distribution (Combined Restricted/Unrestricted)

(\$s in 000's)	2008-09 Second Interim	2008-09 Third Interim	Difference
Revenue Limit	\$298,593	\$291,147	<\$7,446>
Federal Revenue	\$66,337	\$66,830	\$493
Other State Revenue	\$113,033	\$113,080	\$47
Other Local Revenue	\$11,232	\$11,819	\$587
Total	\$489,195	\$482,876	<\$6,319>

The revenue decrease is attributable to the May Revise which further reduced Revenue Limit funding by \$225/ADA. The reduction was partially offset by P2 ADA which came in higher than originally projected.



District Budget Reductions Totals

Inadequate State funding of our schools has resulted in Educational program reductions.

- ✤ 2004-05, <\$29 million>
- 2005-06, <\$14 million>
- 2006-07, <\$15 million>
- 2007-08, <\$21 million>
- ***** 2008-09, **<**\$41.6 million>
- ***** 2009-10, **<**\$11.6 million>
- 2010-11, <\$21 million>

<u>Total Budget Cuts to date (2004-05 thru 2010-11): <a>
</u>





Other Key Expenditure Assumptions

- Expenditures do <u>not</u> include COLA salary increases for 2009-10 or for any future years
- Includes salary increases related to step & column and longevity
 - Estimated at \$6.5 million for 2009-10 (Unrestricted & Restricted Combined)
- Salary & benefit budgets adjusted for vacancies / freeze
- Non-salary budgets adjusted downward given lower spending
 - Books & Supplies / Services / Utilities
- Grades 1-3 CSR no longer at 20:1 (effective 2009-10)
- Unspecified budget reductions:
 - 2010-11: **\$21.0 million**
 - 2011-12: **\$2.5 million**
- Elimination of deferred maintenance district match.



Santa Ana General Fund Expenditure Distribution Unified School District (Combined Restricted/Unrestricted)

(\$s in 000's)	2008-09 Second Interim	2008-09 Third Interim	Difference
Certificated Salaries (Incl. Mgmt.)	\$254,735	\$253,689	<\$1,046>
Classified Salaries (Incl. Mgmt.)	\$64,475	\$63,918	<\$557>
Employee Benefits	\$94,789	\$96,008	\$1,219
Non-Salary Expenses	\$95,560	\$90,655	<\$4,905>
Total	\$509,559	\$504,270	<\$5,289>

Expenditure decreases are attributable to (1) Position vacancies / freezes / early retirement, (2) Freeze and reduced spending on Books / Supplies and Services, and (3) Reduced categorical spending due to funding reductions. The decrease was partially offset due to reinstatement of health & welfare benefits for 4 hour positions.



<u>(\$s in 000's)</u>	2008-09	<u>2009-10</u>	<u>2010-11</u>
Revenues*	\$482,877	\$463,386	\$465,739
Expenditures*	\$504,270	\$478,785	\$465,182
Net Increase – Decrease	(\$21,393)	(\$15,399) ^	\$557 ^
Unrestricted	\$1,332	(\$15,987)	(\$1,027)
Restricted	(\$22,725)***	\$587	\$1,584
Required Reserve	5.7%	2.7% **	2.5% **

^ Does not include anticipated negotiations savings

* Includes Other Sources & Uses. 2010-11 figures include \$21 million in unspecified budget reductions.

- ** COLA Salary increases for these years (with the exception of 2008-09) have <u>not</u> yet been negotiated and are thus not included. <u>However, all revenues associated with COLAs for these years are included</u> <u>as is the cost of step, column & longevity are budgeted.</u>
- *** Deficit is due primarily to spending down of State categorical carryovers from prior years.





- Orange County Department of Education has <u>not</u> allowed districts to includes these funds in the 2nd Interim Report
- But their position is softening
- Over 2 years, 2008-09 & 2009-10, SAUSD is projected to receive Federal Stimulus as follows:
 - Title I Stimulus; \$6.8 million/year ?
 - IDEA Stimulus; \$5.7 million/year ?
 - Federal Stabilization Stimulus; \$7.2 million/year ?

But when will funds actually be received by the District?





- Concerns:
 - Lack of clarity on the total award amount, the amount to be received in the first year, when we will receive these dollars, etc.
 - While the newspapers & Governor cites district receipt of these funds, as of today, we have <u>not</u> yet received any of these funds.
 - California Department of Education (CDE) states:

".....we understand there are some issues and we haven't been able to get an estimated payout day. Sorry."

- Dollars come with restrictions
- Dollars received may be offset by addt'l State budget reductions
- These are one time source of funds. We receive it only for 2 years.
- Dollars will help but it will not resolve all of our budget issues.



William M. Habermehl, County Superintendent of Schools (OCDE) *"….the stimulus funding will <u>not</u> fill the gap created by State cuts."*



Federal Stimulus Package



- Federal Stimulus dollars currently <u>not</u> budgeted given:
 - Funds still have not been received
 - Uncertainty as to:
 - When funding will be received
 - The total award amount
 - The amount to be received in the first year
 - Guidelines & restrictions
 - Maintenance of Effort issues.



Projected Ending Balances (All Other Funds)

Fund (all \$s in 000's)	2008-09 Second Interim	2008-09 Third Interim	Difference
Fund 11 - Adult Education	\$0	\$0	\$0
Fund 12 – Child Development	\$115	\$115	\$0
Fund 13 – Cafeteria	\$6,246	\$6,800	\$554
Fund 14 – Deferred Maintenance	\$735	\$735	\$0
Fund 17 – Special Reserve	\$9,459	\$9,459	\$0
Fund 21 – Building	\$1,994	\$1,994	\$0
Fund 25 – Capital Facilities	\$393	\$393	\$0
Fund 30 – State Sch Bldg-Lease-Purchase	\$0	\$0	\$0
Fund 35 – School Facilities	\$0	\$0	\$0
Fund 40 – Special Reserve/Capital Outlay	\$0	\$0	\$0
Fund 49 – Capital Projects (COP)	\$0	\$0	\$0
Fund 51 – Bond Interest & Redemption	\$7,776	\$10,213	\$2,437
Fund 56 – Debt Service	\$10,206	\$9,791	<\$415>
Fund 67 – Workers' Comp/Self-Ins.	\$14,106	\$14,082	<\$24>



- The 2009-10 Budget will be presented to the Board in June.
- 2009-10 numbers shown as part of the Third Interim will undoubtedly change as:
 - Additional May Revise details are released
 - 2009-10 Budget development incorporates detailed review of positions, expenditures & programs while 2009-10 projections from the Third Interim are developed via a macro approach.



2009-10 Budget Development





Agreement needed in the following areas:

Board Agreement Needed

- Site standardized staffing
- Fund transfers (i.e. Fund 17, 40, etc.) to build General Fund reserves given State budget cuts
- Maximize use of Federal on-going categorical funds to meet Board Priorities
- Continue to work with associations to achieve negotiation savings
- Reserve funds (EIA) for supplemental programs and/or addt'l State budget cuts
- Staff for QEIA positions.
- Continue with statutory notification of positions
- As additional details related to the May Revise are released, and if <u>needed</u>, prepare for second layoff window (i.e. August layoff notices).



How the Public & Community can Help the School District



Go to our Website at www.sausd.us

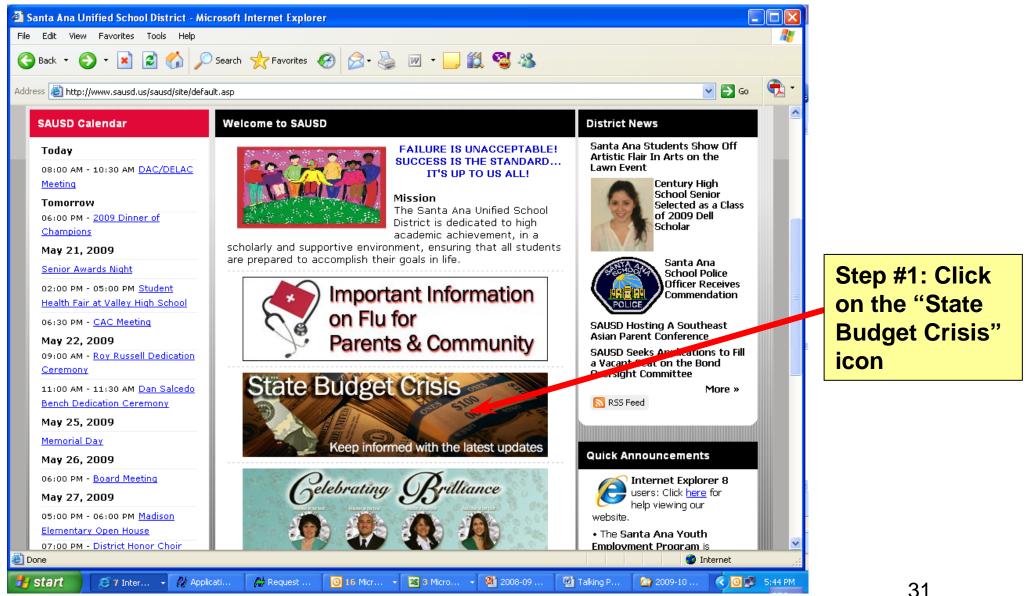


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Santa Ana Go

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Ms. Karen Bass (Democrat) • **Assembly Speaker** 5750 Wilshire Blvd., Suite 565 Los Angeles, CA 90036 Phone: (323) 937-4747 Fax: (323) 937-3466



Mr. Sam Blakeslee (Republican) ۲ **Assembly Minority Leader** 1104 Palm Street San Luis Obispo, CA 93401 Phone: (805) 549-3381 Fax: (805) 549-3400



Key State Decision Maker's Contact Information

- Mr. Darrell Steinberg (Democrat) Senate President pro tempore 1020 N Street, #576 Sacramento, CA 95814 Phone: (916) 651-1529 Fax: (916) 327-8754
- Mr. Dennis Hollingsworth (Republican) **Senate Minority Leader** 27555 Ynez Road, #204 Temecula, CA 92591 Phone: (951) 676-1020 Fax: (951) 676-1030

Step #2: Contact these key individuals.



Contact Information

 Senator Lou Correa (Democrat) 2323 N. Broadway, Ste. 245 Santa Ana, CA 92706 Phone: (714) 558-4400 Fax: (714) 558-4111



 Senator Tom Harman (Republican) 950 South Coast Drive, Ste. 240 Costa Mesa, CA 92626 Phone: (714) 957-4555 Fax: (714) 957-4560

Step #3: Contact our local legislators.

- Assemblyman Jose Solorio (Democrat) 2400 E. Katella Avenue, Suite 640 Anaheim, CA 92806 Phone: (714) 939-8469 Fax: (714) 939-8986
- Assemblyman Van Tran (Republican) 1503 South Coast Dr. #205 Costa Mesa, CA 92626 Phone: (714)668-2100 Fax: (714)668-2104
- Assemblyman Chuck DeVore (Republican)
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